PC-II

Development of Missing Environmental Quality Standards and Revision of Existing Standards



September, 2021

Cost: Rs. 75.000 Million

Gestation Period: FY 2021-24

ENVIRONMENT PROTECTION DEPARTMENT, GOVERNMENT OF THE PUNJAB

PC- II FORM

1	Name by which survey/ feasibility will be identified	Development of Missing Environmental Quality Standards and Revision of Existing Standards	
2	Administrative authorities responsible for		
	i) Sponsoring	Environment Protection Department (EPD), Government of the Punjab, Lahore.	
	ii) Execution	Strategic Planning & Implementation Unit (SP&IU), EPD Government of the Punjab, Lahore.	
3	Details of survey/feasib	pility study	
	i) General description and justification	Environmental Protection Agency, Punjab has to implement the provisions of the Punjab Environmental Protection Act, 1997 for the protection, conservation, rehabilitation and improvement of the environment, for the prevention and control of pollution, and promotion of sustainable development. Section 11 (1) of the Act ibid states as under: "Prohibition of certain discharges or emissions.— (1) Subject to the provisions of this Act and the rules and regulations made there under no person shall discharge or emit or allow the discharge or emission of any effluent or waste or air pollutant or noise in an amount, concentration or level which is in excess of the Punjab Environmental Quality Standards or, where applicable, the standards established under clause (g) of sub-section (1) of section 6."	
		Pakistan Environmental Protection Council notified under the Pakistan Environmental Protection Act, 1997 in its first meeting held on 10 th May 1993 approved the National Environmental Quality Standards (NEQS). The approved NEQS were uniform standards applicable to all kinds of industrial and municipal effluents. There are 32 parameters prescribing permissible levels of pollutants in liquid effluent while 16 parameters for gaseous emissions. In April 1996, the Pakistan Environmental Protection Council set up an Environmental Standards Committee (ESC) headed by Mr. Shams Kasim Lakha to review, inter alia, the NEQS and suggest changes where necessary, based on conditions	

in Pakistan. The committee realized that some of the parameters were more stringent than other Countries of the region, so the task of the rationalization of NEQS was referred to an Expert Advisory committee to review and suggest changes, if and where required. Before initiating the task, the Expert Committee was expanded to include representatives of trade and industry. The Expert Committee identified ten parameters – eight (8) liquid effluent viz. BOD; COD; TDS; Chloride; Sulphide; Chromium; Ammonia; and Temperature, and two (2) gaseous emissions viz. SO₂ (Sulphur di oxide) and NO_x (Oxides of Nitrogen) for review. After consultation with various organizations the NEQS Expert Advisory Committee completed its task and proposed it to the ESC. Finally, the Environmental Standards Committee endorsed the proposed revised NEQS and the Pakistan Environmental Protection Council was recommended to approve the revised draft NEQS. In December 28, 1999, PEPC approved the revised NEQS.

Following the 18th Amendment, 2010, management of the environment has devolved from the federal level to the provinces. Punjab Environmental Protection Council in its first meeting held on 18.03.2016 adopted the NEQS and approved standards for medical waste. Thus, there are following seven Punjab Environmental Quality Standards for (i) Municipal and liquid Industrial Effluents (ii) Industrial Gaseous Emissions (iii) Motor Vehicle Exhaust and Noise (iv) Ambient Air (v) Drinking Water (vi) Ambient Noise and (vii) Treatment of liquid and disposal of medical waste.

Due to uncontrolled urbanization and industrial evolution, environmental degradation has been occurring very rapidly and causing many problems primarily effecting air, water, soil. Water pollution specifically in regions where factories are built next to natural water sources. These toxins can come in a variety of forms — solid, liquid or gaseous — and they can all end up contaminating the ground and surface water bodies. Even landfills and other waste disposal points can leach toxins into the local water supply, leading to water pollution. Soil contamination is another problem that goes hand in hand with industrialization. Heavy metals and toxic chemicals can also leach into the soil and, in turn, contaminate crops that grow there. Another issue is air pollution, caused by the smoke and emissions generated by the industries.

Although it is impossible to restrict this urbanization and control the industrial expansion, however, its pollution can be controlled by setting the environment quality standards and by their effective enforcement. As environment quality standards in Punjab are developed for controlling this increasing pollution however those are generalized applicable to both the industrial effluents and municipal waste water. Therefore, there is dire need to review all these enlisted Environmental Quality Standards (EQSs) and to formulate new standards of missing and industry specific EQSs for the effective implementation of Punjab Environmental Protection Act, 2012, for the conservation, preservation and promotion of sustainable development for the environment. In addition to this, following are the major reasons for revision of existing EQS:

- Punjab Environmental Protection Council adopted the Federal-notified standards *mutatis mutandis*.
- Latest innovation and industrialization trends require reconsideration regarding the criteria pollutants and emission levels.
- New environmental pollution episodes like smog etc. necessitates the re-evaluation of yard sticks earlier defined in the absence of such episodes.

Rationalization

Purpose of revising and formulation of missing & industry specific Environmental Quality Standards is to develop a framework for deriving environmental quality standards and to develop guidelines regarding threshold limits of pollutants / effluents to control health hazards. These environment quality standards are notified as legally binding minimum standard to protect the environment. It may be expressed either as concentration of a substance in the effluent or as a load (mass) discharged per unit of production, and may not be exceeded during one or more periods of time. Furthermore, emission limit values should take into account the local environmental conditions and thus, the relevant EQSs. Emission limit values can be set for the specific industrial sector, the specific environmental medium, or both. Compliance with the EQSs will benefit both the public and the environment.

Furthermore, many countries have evolved from equivocally implementable environmental quality standards and formulated

the industry specific environmental quality standards. Following is the example of some countries who have notified the industry specific environmental quality standards.

Germany has notified various ordinances on requirements for the discharge of wastewater into waters and it includes regulation on domestic and municipal wastewater.

Similarly, Central Pollution Control Board of India has notified industry specific environmental quality standards for almost114 industries as well as general standards for discharge of environmental pollutants/effluents (load based, concentration based, equipment based).

Therefore, in addition to the review of existing PEQS, further environmental quality standards are needed in following areas:

- In comparison of pollution load regarding municipal and industrial effluents, parameter should be separated as the impact level is more intensive for industrial effluents. Accordingly, permissible limits would be different for the two.
- 2. Environmental Quality Standards for Surface water bodies, as chemical pollution of surface water presents a threat to the aquatic environment with effects such as acute and chronic toxicity to aquatic organisms, accumulation in the ecosystem and losses of habitats and biodiversity, as well as a threat to human health. As a matter of priority, causes of pollution should be identified and emissions should be dealt with at source, in the most economically and environmentally effective manner.
- 3. Vibration Standards for anthropogenic and industrial sources
- 4. Reuse/recycling of treated liquid effluent for irrigation/ horticulture purpose

Existing PEQS shall be rationalized for their effective enforcement and facilitation of polluters for taking remedial measures for compliance through designing cost effective pollution control devices/systems/plants. New standards in deficient areas shall be formulated. Therefore, there is a dire need and a huge gap to bridge for implementation of the Act *ibid* with formulation of industry specific environmental quality standards.

EPA Punjab lacks the industry specific environmental quality standards. Initially, in Phase-I, sixteen industries are selected for formulation of industry specific EQSs, based on their magnitude, complexity of manufacturing process, usage of natural resources and their associated environmental impacts (**Annex-I**).

Objectives & Scope of Project

The objectives of this PC-II are in line with objectives as envisaged in the Program Appraisal Document of the Punjab Green Development Program. The EPD and EPA have so far lacked the structure and resources to effectively carry out several of their environmental management mandates, including environmental clearance of investment proposals and inspection of industries for environmental compliance by devising more active inspection regime for polluting industries to comply with environmental standards and invest in cleaner technologies.

As a part of the P4R program, this project aims at rationalization, revision, and development of environmental quality standards, especially development of industry specific standards under DLI-1of improving EPD Capacity. As mentioned in Program Appraisal Document (PAD) of PGDP, Targeted number of sectors is 67 out of which 09 is environmental quality standards and remaining 58 for industry specific environment quality standards will be developed under Punjab Green Development Program. Public Domain will covers development of new, missing and revise Punjab Environmental quality standards where required whereas Private Domain is defining the development of industrial specific quality standards.

The main objectives of this project are:

- 1- Develop a framework for deriving environmental quality standards:
- 2- Review, rationalize, and revise existing Punjab Environmental Quality Standards (PEQS);
- 3- Formulation of missing Environmental Quality Standards (EQSs)
- 4- Formulation of industry specific environmental quality standards in terms of gaseous emission, effluent discharge, noise & vibration etc.

To meet above stated objectives, two separate consulting firms will be hired. It is pertinent to mention that scope of work for both consultancies is different and therefore it is bifurcated into private

and public domain reflecting the said objectives as mentioned above. Environmental Quality Standards falling in public domain are reflecting as citizen's environmental rights and state is responsible to ensure and provide healthy livelihood to its citizens. Whereas, industry specific environmental quality standards falls in private domain and industry is responsible to comply with these standards. While developing ambient environmental quality standards for public domain, health of general public will be the driving factor. Whereas, in case of development of industry specific environmental quality standards economy and industrial growth, prevalent industrial technology and processes will be the reference points. However, the objective of development of EQS in either domain (public/private) is to control environmental degradation and to improve the quality of through life monitoring industrial pollution and by implementation of quality standards.

Objective no 2 & 3 will be achieved through consultancy – A and Objective no 4 will be achieved through consultancy – B, as per following scope of project:

Scope of Consultancy - A:

Review of existing / notified Punjab Environmental Quality Standards, which are seven in number, for potential revision (if any).

Sr. No	Notification #	Date	Subject		
i.	118 of 2016	12 th	Punjab Environmental		
		August,	Quality Standards for		
		2016	Industrial Gaseous		
			Emissions		
ii.	119 of 2016	-do-	Punjab Environmental		
			Quality Standards for		
			Treatment of Liquid and		
			Disposal of Bio-medical		
			Waste		
iii.	120 of 2016	-do-	Punjab Environmental		
			Quality Standards for		
			Municipal and Liquid		
			Industrial Effluents		
iv.	121 of 2016	-do-	Punjab Environmental		
			Quality Standards for Noise		
v.	122 of 2016	-do-	Punjab Environmental		
			Quality Standards for		
			Ambient Air		
vi.	123 of 2016	-do-	Punjab Environmental		
			Quality Standards for Motor		
			Vehicle Exhaust and Noise		
vii.	124 of 2016	-do-	Punjab Environmental		

	Quality Standards for
	Drinking Water

For example, quality standards for industrial and municipal effluents are same. But in comparison of pollution load for municipal and industrial effluents, impact level is different and generally more intensive for industrial effluents. Therefore, permissible limits should be different for both and need revision after which there will be separate standards for both industrial and municipal effluents (based on load, concentration, and equipment).

Formulation of missing standards as envisaged under Section 6 (1) (g) of the Act as for the land / soil quality do not exist. However, for the quality of the ambient air, water under Section 6 (1) (g) of the PEPA Act, 2012 are already present.

In addition to it, some of the missing quality standards are enlisted as follows:

- 1. Environmental Quality Standards for surface water bodies as chemical pollution of surface water presents a threat to the aquatic environment with effects such as acute and chronic toxicity to aquatic organisms, accumulation in the ecosystem and losses of habitats and biodiversity, as well as a threat to human health. As a matter of priority, causes of pollution should be identified and emissions should be dealt with at source, in the most economically and environmentally effective manner.
- 2. Noise Emission & Vibration Standards
- 3. Land/Soil Quality (Guidelines/ Standards)
- 4. Reuse/recycling of treated liquid effluents and sludge for irrigation/ horticulture purpose
- 5. Review and revision of Environmental Sample Rules, 2001 (for sampling and sample processing methodology).

The consultant will perform following tasks to achieve stated objective

1. Develop a framework for deriving environmental quality standards;

- 2. Review, rationalize, and revise existing Punjab Environmental Quality Standards (PEQS);
- 3. Develop general standards of discharge of pollutants/effluents (based on load, concentration and equipment)
- 4. Review and revise Environmental Sample Rules, 2001
- 5. Formulation of missing standards as envisaged under Section 6 (1) (g) of the Act and development of general standards of discharge of environmental pollutants/effluents (Based on load, concentration, equipment)
- 6. Coordinate and consult with relevant stakeholders on the framework and derived standards;
- 7. Arranging workshops/Seminars in phases for input of stakeholders on draft PEQS, the consultant will conduct at least three workshops/seminars. The consultant will present newly developed environmental quality standards however, the cost of workshop / seminar arrangement will be borne by the SP&IU, EPD.

Detailed Terms of References is at Annex – II.

Scope of Consultancy - B:

Categorization of industrial sectors on the basis of environmental impact and formulation of industry specific Punjab Environmental Quality Standards (EQSs). Consulting firm shall also propose guide-lines for sampling and sample processing methodology for each industry.

The consultant will perform following tasks to achieve stated objective:

- 1. Categorization of industrial sectors on the basis of impact on environment;
- 2. Formulation of industry specific Environmental Quality Standards (EQSs) for sixteen industries for final approval from the Punjab Environmental Protection Council.
- 3. Coordinate and consult with relevant stakeholders on the framework and derived standards:
- 4. Arranging workshops/Seminars (at least five) in phases

		for input of stakeholders on draft EQS. The consultant will present newly developed environmental quality standards however, the cost of workshop / seminar arrangement will be borne by the SP&IU, EPD. 5. Assist SPIU/EPD to present the proposed guide-lines / environment quality standards for the final approval from Punjab Environment Protection Council. Detailed Terms of References is at Annex – IV. Initially, list of industries considered during the first phase of this project, for formulation of industry specific EQSs falling in private domain are 16 in number based on their magnitude and associated environmental impacts is at Annex – I. This activity is proposed in phases. Remaining industries will be covered later on.				
ii. Im	plementation od	This ADP scheme is reflected at G.S.No. 6926-U (LO 20000145) having title "Development of missing Environmental Quality Standards and revision of existing Standards" with an estimated cost of Rs. 50.000 Millions. The project has gestation period of two years i.e. from FY 2021-22 to FY 2023-24. During FY 2021-22, the codal formalities for hiring of Consulting Firms will be completed with the payment of mobilization charges/advance. Whereas, subsequent payments will be made as per the payment schedule in the terms of references at Annex – II & IV . A tentative implementation plan for the activities of the project has been chalked out and is at				
iii. Y	ear wise	Year wise estimated co	ost of the p	project is as fo	llows: -	
estim	nated cost	(Rs. In Million) Allocation for Total cost FY 2021-22 FY 2022-23 FY 2023-24				
		27.100 37.200 10.700 75.000				
	,	General Abstract of Cost is at Annexure-VI.				
	lanpower irements	No additional man-power is required under this project. The project staff hired under the ADP Scheme having title of				
		"Strengthening of Strategic Planning & Implementation Unit" will perform the functions like preparation of RFP, Evaluation of proposals etc.				

	v. Financial plan	General Abstract of Cost is at Annexure-VI and breakup of remuneration and other details are given at Annex – VII .
4	Expected outcome of the survey/ feasibility study and details of projects likely to be submitted after the survey.	The outcome of the project is revision and formulation of environmental quality standards for different types of industries to enable EPA Punjab to effectively monitor and enforce such standards for improved environmental governance and lead sustainable development of Pakistan.

Prepared By:Deputy Director (SS.)Deputy Director (PS-I)SP&IU, EPD PunjabSP&IU, EPD Punjab

Checked By: Director (EP&P), SPIU, EPD Punjab

Recommended By: Project Director (SPIU), EPD Punjab

Recommended for Secretary,

Approval by PDWP: Environment Protection Department,

Annex-I

PRIORITY INDUSTRIES FOR FORMULATION OF INDUSTRY SPECIFIC EQS FOR GASEOUS EMISSION AND EFFLUENT DISCHARGE

Sr. No	Industries/Manufacturing Units
1	Pulp and paper industry
2	Ceramic industry
3	Paint Industry
4	Pesticide Industry
5	Tanneries & Leather Industry
6	Brick Kiln Sector
7	Cement Plants and Cement plants with co-processing
8	Stone Crushing Unit
9	Thermal Power Plant
10	Ethanol / distilleries Industry
	All Integrated textile units, units of Cotton / Woolen / Polyester, Units having
11	Printing / Dyeing / Bleaching process or manufacturing and Garment units
12	Foundries and Smelting Industry
13	Pharmaceuticals Industry
14	Sugar Industry
15	Polymers and Plastics
16	Chemical Industry (Acid manufacturing)

TERMS OF REFERENCES FOR HIRING OF CONSULTING SERVICES FOR ASSIGNMENT - A

1. BACKGROUND

The Environmental Protection Agency (EPA), Punjab is a Regulatory body and performs its functions under the provisions of the Punjab Environmental Protection Act, 1997. The Agency is required to implement the provisions of the Act *ibid* for the protection, conservation, rehabilitation and improvement of the environment, for the prevention and control of pollution, and promotion of sustainable development. Section 11 (1) of the Act states that "Prohibition of certain discharges or emissions. (1) Subject to the provisions of this Act and the rules and regulations made there under no person shall discharge or emit or allow the discharge or emission of any effluent or waste or air pollutant or noise in an amount, concentration or level which is in excess of the Punjab Environmental Quality Standards or, where applicable, the standards established under clause (g) of sub-section (1) of section 6.". Historically, Pakistan Environmental Protection Council approved the National Environmental Quality Standards (NEQS) and after the devolution of the subject of Environment and Ecology through 18th Amendment to the Constitution of Pakistan, 1973, Punjab Environmental Protection Agency has adopted the 6 categories of NEQS as Punjab Environmental Quality Standards (PEQS) and formulated one new category of environmental quality standards, hence forming total seven environmental quality standards so far.

2. PURPOSE

The purpose of this study under an ADP scheme titled," **Development of Missing Environmental Quality Standards and Revision of Existing Standards**" is revision/rationalization of existing environmental quality standards and formulation of missing environmental quality standards. The scope of work is highly legal and technical in nature requiring hiring services of a Consulting Firm/s. The main objectives of this project are:

- 1- Develop a framework for deriving environmental quality standards;
- 2- Review, rationalize, and revise existing Punjab Environmental Quality Standards (PEQS);
- 3- Formulation of missing Environmental Quality Standards (EQSs);
- 4- Review and revision of Environmental Sample Rules, 2001 (for sampling and sample processing methodology etc.);

- 5- Coordinate with and consult relevant stakeholders on the framework and derived standards;
- 6- Arranging workshops/Seminars (at least three) in phases for input of stakeholders on draft PEQS.

3. EXISTING PUNJAB ENVIRONMENTAL QUALITY STANDARDS (PEQS) WHICH NEED REVISION AND RATIONALIZATION¹

The following environmental quality standards will be reviewed, and updated, in the light of the framework developed under this project for deriving environmental quality standards:

- I. PEQSs for industrial gaseous emissions
- II. PEQSs Treatment of liquid and disposal of biomedical waste
- III. PEQS for Municipal and liquid Industrial Effluents: In comparison of pollution load regarding municipal and industrial effluents, parameter should be separated as the impact level is more intensive for industrial effluent. Therefore, permissible limits should be different for both.
- IV. PEOS for Noise
- V. PEQS for Ambient Air
- VI. PEOS for Motor Vehicle Exhaust and Noise
- VII. PEQS for Drinking Water

4. NEW ENVIRONMENTAL QUALITY STANDARDS WHICH REQUIRE TO BE MADE

PEQSs for Municipal and Industrial Liquid Effluents (32 parameters) and Industrial Gaseous Emissions (16 parameters) are uniform for all sectors of industry. Thus, environmental standards are same for Textile, Paper, Tanneries, Cement, Chemical, Fertilizer, Sugar, Distilleries, Electroplating, etc.

In addition to the review of existing PEQS, following environmental quality standards, rules, and guidelines are also needed in following areas:

- 1. Surface water bodies, as chemical pollution of surface water presents a threat to the aquatic environment with effects such as acute and chronic toxicity to aquatic organisms, accumulation in the ecosystem and losses of habitats and biodiversity, as well as a threat to human health. As a matter of priority, causes of pollution are to be identified and emissions should be dealt with at source, in the most economic and environmentally effective manner.
- 2. Environmental Quality Standards for Noise Emission & Vibration (for anthropogenic and Industrial sources)

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¹¹ All the PEQS can be approached from the link below: https://epd.punjab.gov.pk/peqs

- 3. Land/Soil Quality (Guidelines/standards)
- 4. Hazardous Waste generating from industries
- 5. Standards for reuse/recycling of treated liquid effluent and sludge for irrigation/horticulture purpose

Therefore, the existing PEQS shall be rationalized for their effective enforcement and facilitation of polluters in taking remedial measures for compliance through designing cost effective pollution control devices/systems/plants. While new standards in deficient areas shall be formulated.

5. SCOPE OF THE CONSULTANCY:

5.1 Scope:

The Consulting Firms has to perform the following activities as per following scope of project i.e.

Scope of Consulting firm-A	 Develop a framework for deriving environmental quality standards;
	 Review, rationalize, and revise existing Punjab Environmental Quality Standards (PEQS);
	3. Develop general standards of discharge of pollutants/effluents (based on load, concentration and equipment)
	4. Review and revise Environmental Sample Rules, 2001
	5. Formulation of missing standards as envisaged under Section 6 (1) (g) of the Act and development of general standards of discharge of environmental pollutants/effluents (Based on load, concentration, equipment)
	Coordinate and consult with relevant stakeholders on the framework and derived standards;
	7. Arranging workshops/Seminars in phases for input of stakeholders on draft PEQS.
	8. Assist SPIU/EPD to present the proposed guide- lines / environment quality standards for the final approval from Punjab Environment Protection Council

6.0 STAKEHOLDER CONSULTATIONS ETC.

The Consulting Firm shall arrange consultative workshops with stakeholder for taking their feedback/input. At least, 03 workshops will be arranged.

7.0 Professional Liability of Consulting Firm

Professional liability as stated in the prevalent conduct and practice of consulting firms/Consulting Firms prescribed by PEC and as given under rule 54 of Punjab Procurement Rules, 2014 shall be applicable to the Consulting Firm.

8.0 PAYMENT

The details of payment linked up with the activity and deliverables with timelines is as follows:-

#	Activity	Deliverable	Timeline
1.	The Consulting Firm shall prepare and submit an Inception Report within one month (30 days) after signing the agreement which shall include and explain the methodology & tools of work plan.	Inception report	01 month after signing of agreement
2.	Submission of a Draft report including over view of existing Punjab Environmental Quality Standards (PEQSs) and formulation of missing EQSs in context of developing and developed countries at least two each.	Draft Report	3 months after approval of inception report. 2 months for review of draft report by SPIU and Panel of experts
3.	Sharing of reviewed report with different stakeholder and incorporating their comments	-	2 months after receiving Draft report incorporating recommendations of Panel of Experts
4.	Revision of report/standards (Final Draft for Approval by Punjab Environmental Protection Council		2 months after receiving review recommendations of Panel of Experts.
5.	Approval from relevant forum	-	2 months

All payments made to the consulting firm are subject to sales tax and income tax deductions as per the governing laws.

9.0 ROLE OF CLIENT

The client shall assist the Consulting Firm in obtaining information/data from other departments/organizations. Data from the field shall be collected by the Consulting Firm.

10.0 DURATION

The consulting firm will be required to complete the whole activity/ assignment and furnish the final documents/ reports within a period of 12 months from the award of contract.

11.0 CORE TEAM OF CONSULTANCY

#	Position	Qualification, Experience and Roles & Responsibilities	No. of Positions
i.	Team Leader	 Qualification: Masters in Environmental Sciences/Engineering, Natural Resource Management, Climate Change, or any other field of Environmental Protection and/or Management, or any other field related to environment. Relevant Post Qualification Experience: 05 years for PhD or 10 years for Masters Roles & Responsibilities: ❖ To oversee work of consulting firm and be responsible for all deliverables of the consultancy. ❖ To supervise all project activities to derive environmental quality standards for the Province. 	1
ii.	Environmental Quality Standard Expert	 Qualification: Masters in Environmental Sciences/Engineering, Natural Resource Management, Climate Change, or any other field of Environmental Protection and/or Management, or any other field related to environment. Relevant Post Qualification Experience: years of experience in the field of environment and preferably a part of similar exercise in any part of the world preferably in the developed or developing countries. Roles & Responsibilities: To review the existing environmental quality standards formulated in the context of the region as well as comparison with international best practice (s). To broadly formulate new/revised environmental quality standards if required provided with justification. 	1
iii.	Air Quality Expert	Qualification: Masters in relevant Environmental Sciences/Engineering	1

#	Position	Qualification, Experience and Roles & Responsibilities	No. of Positions
		/Chemical or any other relevant field	
	Relevant Post Qualification Experience:		
		4 years for PhD or 7 years for MSc/Masters	
		Roles & Responsibilities:	
		 In addition to reviewing the existing environmental quality standards formulated in the context of the region as well as comparison with international best practice (s). To broadly formulate new/revised environmental quality standards if required provided with justification. Provide rationale for emission standards; Preparation of mass-balance for the processes; Derive environmental quality standards 	
iv.	Wastewater	Qualification:	1
IV.	Expert	Masters in environmental/chemical/civil engineering or any other relevant field	1
		Relevant Post Qualification Experience:	
		4 years for PhD or 07 years for MSc/Masters	
		Roles & Responsibilities:	
		 Provide rationale for effluent standards; Preparation of mass-balance for the processes; Derive environmental quality standards 	
v.	Environmental	Qualification:	1
Economist Masters in		Masters in environmental economics/development economics of any other field relevance	
		Relevant Post Qualification Experience:	
		04 years for PhD or 07 years for MSc	
		Roles & Responsibilities:	
		 Economic analysis /considerations for revising the notified environmental quality standards; and Economic analysis /considerations for adopting the proposed environmental quality standards. 	
vi.	Health Expert	pert Qualification:	
		MBBS with diploma in public health	
		Relevant Post Qualification Experience:	

#	Position	Qualification, Experience and Roles & Responsibilities	No. of Positions
		05 years' experience in the field of public health especially in the understanding and co-relating hazards of criteria pollutants on the health of the masses.	
		Roles & Responsibilities:	
		❖ To provide the health hazards associated with the criteria pollutants	
		❖ To assist in formulation/revision of environmental quality standards.	
vii.	Industrial	Qualification:	1
	Process Expert/Domain	M.Sc. in Chemical/Environmental/Industrial/Mechanical Engineering Relevant Post Qualification Experience:	
	Expert	05 years work experience in the process industry or in related field	
		Roles & Responsibilities:	
		 To provide the detailed study on industrial processes To provide mass balances for each type of industry. 	
viii.	Legal Expert	Qualification:	1
		LLM or Master in Environment Law	
		Relevant Post Qualification Experience:	
		05 years work experience/practice in the field of environmental law.	
		Roles & Responsibilities:	
		 ❖ To draft the proposed environmental quality standards in the legal format 	
		❖ To address the legal aspects related to such standards.	

12.0 DELIVERABLES

Consulting firms will provide two hardcopies and softcopies (in Word and Portable Document Formats) of following reports:

12.1 INCEPTION REPORT

The consulting firms shall prepare and submit an Inception Report within one month of signing of the agreement which shall include and explain the methodology of work plan and time schedule for approval of SP&IU/EPD.

12.2 REPORT REGARDING PUBLIC CONSULTATION/WORKSHOPS/SEMINARS ETC.

The consulting firms shall organize workshops/seminars with stakeholders as per requirement in consultation with SP&IU/ EPD and submit the report accordingly.

12.3 ENVIRONMENTAL QUALITY STANDARDS

The consultancy firm, hired under assignment - A, shall submit the review and proposed revised PEQSs (if required) and suggest new / missing EQSs, as mentioned above.

13.0 ELIGIBILITY CRITERIA

The consulting firm (s) securing at least 65 marks will be selected for this assignment. The consulting firm(s) will be evaluated as per following eligibility criteria i.e.

#	Description	Maximum Marks
i.	Personnel for the project	60
ii.	Experience for undertaking the project	40
	related to the environment	

Annex-III

TENTATIVE TIMELINE OF ACTIVITIES / IMPLEMENTATION SCHEDULE FOR ASSIGNMENT (CONSULTANCY) - A

		*FY 2021-22									FY 2022-23											
	Activity	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	June	July	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Marc	Apr	
1.	Approval of PC-II and completing other codal formalities																					
2.	Advertisement Process as per PPRA Rules																					
3.	Pre-qualification of Consulting firms/Consultants																					
4.	Award of Contract																					
5.	Submission of Inception Report by consulting firm (s)																					
6.	Submission of a Draft report including over view of existing Punjab Environmental Quality Standards (PEQSs) and formulation of missing EQSs in context of developing and developed countries at least two each.																					
7.	Review of draft report by SPIU and Panel of																					

	Experts										
8.	Sharing of reviewed report with different stakeholder and incorporating their comments										
9.	Revision of report/standards (Final Draft for Approval by Punjab Environmental Protection Council										
10	Presenting final reports to PEPC and obtaining Approval after necessary revisions, if any										

^{*}Timelines will become effective from the issuance of letter of cost clearance from P&DB.

TERMS OF REFERENCES FOR HIRING OF CONSULTING SERVICES FOR <u>ASSIGNMENT - B</u>

1. BACKGROUND

The Environmental Protection Agency (EPA), Punjab is a Regulatory body and performs its functions under the provisions of the Punjab Environmental Protection Act, 1997. The Agency is required to implement the provisions of the Act *ibid* for the protection, conservation, rehabilitation and improvement of the environment, for the prevention and control of pollution, and promotion of sustainable development. Section 11 (1) of the Act states that "**Prohibition of certain discharges or emissions.**—(1) Subject to the provisions of this Act and the rules and regulations made there under no person shall discharge or emit or allow the discharge or emission of any effluent or waste or air pollutant or noise in an amount, concentration or level which is in excess of the Punjab Environmental Quality Standards or, where applicable, the standards established under clause (g) of sub-section (1) of section 6.". Historically, Pakistan Environmental Protection Council approved the National Environmental Quality Standards (NEQS) and after the devolution of the subject of Environment and Ecology through 18th Amendment to the Constitution of Pakistan, 1973, Punjab Environmental Protection Agency has adopted the 6 categories of NEQS as Punjab Environmental Quality Standards (PEQS) and formulated one new category of environmental quality standards, hence forming total seven environmental quality standards so far.

2. PURPOSE

The purpose of this study under an ADP scheme titled," **Development of Missing Environmental Quality Standards and Revision of Existing Standards"** is formulation of new industry specific Punjab Environmental Quality Standards. The scope of work is highly legal and technical in nature requiring hiring services of a Consulting Firm/s. The main objectives of this project are:

- 1- Develop a framework for deriving environmental quality standards;
- 2- Formulation of industry specific environmental quality standards in terms of gaseous emission, effluent discharge, solid waste, Noise & Vibration etc.
- 3- Formulation of industry specific sampling methodology and techniques.
- 4- Coordinate with and consult relevant stakeholders on the framework and derived standards;

5- Arranging workshops/Seminars (at least five) in phases for input of stakeholders on draft EQSs.

3.0 SCOPE OF THE CONSULTANCY:

3.1 Scope:

The Consulting Firms has to perform the following activities as per following scope of project i.e.

Scope of Consulting firm - B	Optimum and efficient internalization of environmental pollution costs requires industry specific environmental standards. The scope will include:
	 Categorization of industrial sectors on the basis of impact on environment; Formulation of industry specific Environmental Quality Standards (EQSs) for sixteen industries (Annex - I) for final approval from the Punjab Environmental Protection Council. Coordinate and consult with relevant stakeholders on the framework and derived standards;
	4. Arranging workshops/Seminars in phases for input of stakeholders on draft EQSs, at least five.
	5. Assist SPIU/EPD to present the proposed guide- lines / environment quality standards for the final approval from Punjab Environment Protection Council.

4.0 STAKEHOLDER CONSULTATIONS ETC.

The Consulting Firm shall arrange consultative workshops with stakeholder for taking their feedback/input. At least 05 workshops will be arranged.

5.0 PROFESSIONAL LIABILITY OF CONSULTING FIRM

Professional liability as stated in the prevalent conduct and practice of consulting firms/Consulting Firms prescribed by PEC and as given under rule 54 of Punjab Procurement Rules, 2014 shall be applicable to the Consulting Firm.

6.0 PAYMENT

The details of payment linked up with the activity and deliverables with timelines is as follows:-

#	Activity	Deliverable	Timeline
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#	Activity	Deliverable	Timeline
1.	The Consulting Firm shall prepare and submit an Inception Report within one month (30 days) after signing the agreement which shall include and explain the methodology & tools of work plan.	Inception report	01 month after signing of agreement
2.	Submission of a Draft report including over view of industry in the context of Punjab, Environmental problems related to specific industry, Industry specific Environmental Quality Standards (EQSs) in context of developing and developed countries at least two each, review of existing PEQS related to specific industry, result & discussion based on field studies, magnitude of industry, process involves in that industry, techniques and environmental impact of each process, Industry specific best international practices related to address environmental problems, proposed EQSs and guidelines for pollution prevention.	Draft Report	6 months after approval of inception report. 2 months for review of draft report by SPIU and Panel of experts
3.	Sharing of reviewed report with different stakeholder and incorporating their comments	_	2 months after receiving Draft report incorporating recommendations of Panel of Experts
4.	Revision of report/standards (Final Draft for Approval by Punjab Environmental Protection Council		2 months after receiving review recommendations of Panel of Experts.
5.	Approval from relevant forum	-	2 months

All payments made to the consulting firm are subject to sales tax and income tax deductions as per the governing laws.

7.0 ROLE OF CLIENT

The client shall assist the Consulting Firm in obtaining information/data from other departments/organizations. Data from the field shall be collected by the Consulting Firm.

8.0 DURATION

The consulting firm will be required to complete the whole activity/ assignment and

furnish the final documents/ reports within a period of 15 months from the award of contract.

9.0 CORE TEAM OF CONSULTANCY (EACH LOT)

#	Position	Qualification, Experience and Roles & Responsibilities	No. of Positions
i.	Team Leader	 Qualification: Masters in Environmental Sciences/Engineering, Natural Resource Management, Climate Change, or any other field of Environmental Protection and/or Management, or any other field related to environment. Relevant Post Qualification Experience: 05 years for PhD or 10 years for Masters Roles & Responsibilities: ❖ To oversee work of consulting firm and be responsible for all deliverables of the consultancy. ❖ To supervise all project activities to derive environmental quality standards for the Province. 	1
ii.	Environmental Quality Standard Expert	 Qualification: Masters in Environmental Sciences/Engineering, Natural Resource Management, Climate Change, or any other field of Environmental Protection and/or Management, or any other field related to environment. Relevant Post Qualification Experience: 10 years of experience in the field of environment and preferably a part of similar exercise in any part of the world preferably in the developed or developing countries. Roles & Responsibilities: ❖ To review the existing environmental quality standards formulated in the context of the region as well as comparison with international best practice (s). ❖ To broadly formulate new/revised environmental quality standards if required provided with justification. 	1
iii.	Air Quality Expert	Qualification: Masters in relevant environmental Sciences/Engineering /Chemical or any other relevant field Relevant Post Qualification Experience:	1

#	Position	Qualification, Experience and Roles & Responsibilities	No. of Positions
		4 years for PhD or 7 years for MSc/Masters	
		Roles & Responsibilities:	
		 In addition to reviewing the existing environmental quality standards formulated in the context of the region as well as comparison with international best practice (s). To broadly formulate new/revised environmental quality standards if required provided with justification. Provide rationale for emission standards; Preparation of mass-balance for the processes; Derive environmental quality standards 	
iv.	Wastewater	Qualification:	1
	Expert	Masters in environmental/chemical/civil engineering or any other relevant field	
		Relevant Post Qualification Experience:	
		4 years for PhD or 07 years for MSc/Masters	
		Roles & Responsibilities:	
		 Provide rationale for effluent standards; Preparation of mass-balance for the processes; Derive environmental quality standards 	
v.	Environmental	Qualification:	1
	Economist	Masters in environmental economics/development economics of any other field relevance	
		Relevant Post Qualification Experience:	
		04 years for PhD or 07 years for MSc	
		Roles & Responsibilities:	
		 Economic analysis /considerations for revising the notified environmental quality standards; and Economic analysis /considerations for adopting the proposed environmental quality standards. 	
vi.	Health Expert	Qualification:	1
		MBBS with diploma in Public Health	
		Relevant Post Qualification Experience:	
		05 years' experience in the field of public health especially in the understanding and co-relating hazards of criteria pollutants on the health of the masses.	

#	Position	Qualification, Experience and Roles & Responsibilities	No. of Positions
		 Roles & Responsibilities: ❖ To provide the health hazards associated with the criteria pollutants ❖ To assist in formulation/revision of environmental quality standards. 	
vii.	Industrial Process Expert/Domain Expert	 Qualification: M.Sc. in Chemical/Environmental/Industrial/Mechanical Engineering Relevant Post Qualification Experience: 3 years work experience in the process industry or in related field Roles & Responsibilities: To provide the detailed study on industrial processes To provide mass balances for each type of industry. 	4
viii.	Legal Expert	 Qualification: LLM or Master in Environment Law Relevant Post Qualification Experience: 05 years work experience/practice in the field of environmental law. Roles & Responsibilities: ★ To draft the proposed environmental quality standards in the legal format ★ To address the legal aspects related to such standards. 	1

10.0 DELIVERABLES

Consulting firms will provide two hardcopies and softcopies (in Word and Portable Document Formats) of following reports:

10.1 INCEPTION REPORT

The consulting firms shall prepare and submit an Inception Report within one month of signing of the agreement which shall include and explain the methodology of work plan and time schedule for approval of SP&IU/EPD.

10.2 REPORT REGARDING PUBLIC CONSULTATION/WORKSHOPS/SEMINARS ETC.

The consulting firms shall organize workshops/seminars with stakeholders as per requirement in consultation with SP&IU/ EPD and submit the report accordingly.

10.3 Environmental Quality Standards

The consultancy firm hired under scope-A and scope-B shall submit the package of Environmental Quality Standards as described in 3.1 of these terms of references. In addition to these the consultancy-B shall submit the following for each process/industry:

- i) Process description with mass balance
- ii) Details of Criteria pollutants/parameters for each industry along with their measurement methods
- iii) Propose guidelines for sampling and sample processing for sixteen industries.
- iv) Rationale/Justification for proposed environmental quality standards with economic analysis

11.0 ELIGIBILITY CRITERIA

The consulting firm (s) securing at least 65 marks will be selected for this assignment. The consulting firm(s) will be evaluated as per following eligibility criteria i.e.

#	Description	Maximum Marks
ii.	Personnel for the project	60
v.	Experience for undertaking the project	40
	related to the environment	

TENTATIVE TIMELINE OF ACTIVITIES / IMPLEMENTATION SCHEDULE (CONSULTANCY – B)

	Activity				F	Y 20	021-	22				2022-23						202 3-24						
Sr.#		Sep	Oct	Nov	Dec	Ja n	Feb	Ma r	Apr	May	June	July	Aug	Sep	Oct	Nov	Dec	Ja n	Feb	Mar	Apri 1	May	Jun e	Jul
1.	Approval of PC-II and completing other codal formalities																							
	Advertisement Process as per PPRA Rules																							
3.	Pre-qualification of Consulting firms/Consultants																							
4.	Award of Contract																							
5.	Submission of Inception Report by consulting firm (s)																							
6.	Submission of a Draft report including over view of industry in the context of Punjab, Environmental problems related to specific industry, Industry specific Environmental Quality Standards (EQSs)																							

(Page 30 of 36)

	Review of draft report by SPIU and Panel of Experts												
	Sharing of reviewed report with different stakeholder and incorporating their comments												
	Revision of report/standards (Final Draft for Approval by Punjab Environmental Protection Council												
10.	Presenting final reports to PEPC and obtaining Approval after necessary revisions, if any												

^{*}Timelines will become effective from the issuance of letter of cost clearance from P&DB.

Annex-VI

GENERAL ABSTRACT OF COST

2021-2024

(Rs. In Millions)

Head of			or		
Account	Description	FY 2021-	FY 2022-	FY 2023-24	Total cost
		2022	23		
A03770	Consultancy Services	25	34.0	10	69.0
A03919	Payment to other services rendered (it will covers incentives to be paid to panel of experts)	0.5	1.0	0.5	2
A03907	Advertisement & Publicity	0.2	0.2	0.1	0.5
A03903	Consultative Workshops	1	1.5	0	2.5
A03901	Stationery	0.1	0.1	0	0.2
A03902	Printing & Publication	0.1	0.2	0	0.3
A03970	Others	0.2	0.2	0.1	0.5
	Total	27.1	37.2	10.7	75.000

COST ESTIMATES FOR CONSULTANCY SERVICES

Consultancy Services for Assignment - A Review of existing & Formulation of Missing Environmental Quality Standards (EQSs)

Review of existing & Formulation of Missing Environmental Quality Standards (EQSs)					
Sr. No	Description	Man Month	No. of Posts	Cost/Man Month	Cost (PKR)
Part-	A1 (Remuneration/Salary etc.)		1		
1	Team Leader	6	1	500,000	3,000,000
2	Environmental Quality Standard Expert	6	1	450,000	2,700,000
3	Air Quality Expert	4	1	350,000	1,400,000
4	Wastewater Treatment Expert	4	1	350,000	1,400,000
5	Environmental Economist	4	1	350,000	1,400,000
6	Health Expert	3	1	350,000	1,050,000
7	Industrial Process Expert	4	1	350,000	1,400,000
8	Legal Expert	3	1	350,000	1,050,000
	Sub-Total				13,400,000
Part-	A2 (Operating Expenditures)				
1	Field Surveys	6	2	75,000	900,000
2	Transportation (Driver + POL) (02 vehicles for 04 months + 01 vehicle for additional 04 month)	6	2	125,000	1,500,000
3	Advertisement & Publicity				500,000
4	Laboratory Tests, Health Analysis etc.				4,000,000
5	Stationery, Printing & Publication				500,000
	Sub-Total				7,400,000
		Total Co	st of Co	nsultancy - A	20,800,000

Consultancy Services for Assignment - B Formulation of Industry Specific Environment Quality Standards (EQSs)

Sr. No	Description	Man Month	No. of Posts	Cost/Man Month	Cost (PKR)
Part-	B1 (Remuneration/Salary etc.)	<u> </u>		<u>'</u>	
1	Team Leader	12	1	500,000	6,000,000
2	Environmental Quality Standard Expert	12	1	450,000	5,400,000
3	Air Quality Expert	8	1	350,000	2,800,000
4	Wastewater Treatment Expert	8	1	350,000	2,800,000
5	Environmental Economist	8	1	350,000	2,800,000
6	Health Expert	6	1	350,000	2,100,000
7	Industrial Process Expert	6	4	350,000	2,800,000
8	Legal Expert	6	1	350,000	2,100,000
	Sub-Total				32,400,000
Part-	B2 (Operating Expenditures)				
1	Field Surveys ²	6	4	75,000	1,800,000
2	Transportation (Driver + POL) 04 vehicles for 07 months and 01 vehicle for additional 04 month	8	4	125,000	4,000,000
3	Advertisement & Publicity				500,000
4	Laboratory Tests, Health Analysis etc.				8,000,000
5	Stationery, Printing & Publication				1,500,000

² Consultancy firm will provide all detail in its inception report regarding detail of field surveys, number of surveys and mode of data collection. Moreover, for development of applicable / implementable industry specific environmental quality standards, industrial process mapping and prevailing industrial practices need to be identified and analyzed, survey of each industry type need to be conducted. Both consultancies assignments will require extensive field surveys to deliver the acceptable level / quality of work.

	Sub-Total				15,800,000
	48,200,000				
Part-	C (Operating Expenditure of SPIU)			<u>'</u>	
1	Advertisement & Publicity			500,000	500,000
2	*Honorarium Cost paid to Panel of experts			2,000,000	2,000,000
3	**Consultative Workshops (at least 03 for Public Domain and 05 for Private Domain)			2,500,000	2,500,000
4	Stationery			200,000	200,000
4	Printing & Publication			300,000	300,000
5	Contingency			500,000	500,000
	Sub-Total				6,000,000
Grand Total (Cost of Consultancy A + Cost of Consultancy B +C) (PKR)					75,000,000

Note:

- * A tentatively 08 nos. of experts, outside from SP&IU, will be included in panel of experts. The services of this panel of expert will be required for 16 times (08 workshop/seminar and 08 meetings). The honorarium cost is calculated on the basis of Rs. 15,000/- per expert per meeting/seminar/workshop.
- ** Minimum 08 nos. of workshop/seminar will be arranged under this project. The estimated cost to conduct one workshop/seminar is Rs. 300,000/-.

The cost estimates given above are tentative in nature and consultancy firm may amend the allocation based on the actual implementation of the project. For example the cost allocated for testing may vary based on the scientific requirement; however the total amount of consultancy shall remain the same.

Annex-VIII

PANELS OF EXPERTS

An expert panel consists of experts from whom technical guidance and support will be taken to confirm the soundness of the reports/recommendations/EQS. The Panel includes:

1	Project Director, SP&IU ³	(Chairperson)
2	Representative from Academia	(Member)
	(University of the Punjab, FC College, G.C University, UET, LUMS etc.)	
3	Representative from SUPARCO ⁴	(Member)
4	Representative from PCSIR ⁵	(Member)
5	Representative from PCRWR ⁶	(Member)
6	Special Invitee (as needed)	(Member)
7	Director (EP & P), SP&IU	(Secretary)

³ Strategic Program and Implementing Unit ⁴ Pakistan Space and Upper Atmosphere Research Commission ⁵ Pakistan Council of Scientific and Industrial Research ⁶ Pakistan Council of Research in Water Resources